



STATE OF LOUISIANA
DEPARTMENT OF STATE CIVIL SERVICE
LOUISIANA BOARD OF ETHICS
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February 6, 2026

Via email:

The Honorable Senator Caleb Kleinpeter
Chair, Senate and Governmental Affairs
apa.s-s&g@legis.la.gov
P.O. Box 94183
Baton Rouge, Louisiana 70804

The Honorable Representative Gerald "Beau"
Beaullieu, IV
Chair, House and Governmental Affairs
apa.h-hg@legis.la.gov
P. O. Box 94062
Baton Rouge, Louisiana 70804

Re: 2025 Annual Rulemaking Report

Dear Senator Kleinpeter and Representative Beaullieu:

Pursuant to R.S. 49:966(K), the Louisiana Board of Ethics is submitting its annual summary report on all rulemaking actions taken in the past year. Please see the following attachment for the rulemaking actions taken during the 2025 calendar year. Also, the Board and its staff reviewed a portion of its total rules (Chapters 8-14) under Act 192 of the 2024 Regular Session. A list of these reviewed rules is included and amounts to approximately 30% of the Louisiana Board of Ethics rules. Additionally, Executive Order No. 25-038 required the Board to review at least 50% of the rules listed in Exhibit A of the Executive Order. Those specific rules are marked as such in this review as well.

If you need additional information, please do not hesitate to contact me or Kristy Gary, Deputy Ethics Administrator.

Sincerely,

LOUISIANA BOARD OF ETHICS

David M. Bordelon
For the Board

DMB/kfg

Department of Civil Service
Board of Ethics

Rulemaking Summary
Annual Legislative Oversight Report
Calendar Year 2025

February 6, 2026

2025 Rulemaking Summary Report - R.S. 49:966(K)
Board of Ethics
LAC Title 52

| <u>Adoption, Amendment, or Repeal</u> | <u>Rule</u> | <u>Chapter</u> | <u>Action</u> |
|---|--------------------------------|----------------|--|
| Adoption | Campaign Finance Complaints | 7 | NOI published 1/20/2025. Summary Report submitted 2/21/2025. Amended rule was published for final adoption in the Louisiana Register, 4/20/2025. |
| Amend | Food and Drink limit | 17 | NOI published 4/20/2025. Summary Report submitted 5/16/2025. Amended rule was published for final adoption in the Louisiana Register, 7/20/2025. |

The following actions commenced in 2024, with the final rules being published in 2025.

| | | | |
|----------|---|----|--|
| Adoption | Reporting for a Tie Vote | 16 | NOI published 9/20/2024. Summary Report submitted 12/30/2024. Adopted rule was published in the Louisiana Register, 2/20/2025. |
| Adoption | Campaign finance receiving contributions Political committees | 16 | NOI published 9/20/2024. Summary Report submitted 12/30/2024. Adopted rule was published in the Louisiana Register, 2/20/2025. |
| Amend | filing fees via electronic payments | 16 | NOI published 9/20/2024. Summary Report submitted 12/30/2024. Amended rule was published in the Louisiana Register, 2/20/2025. |

Pursuant to R.S. 49:966(K), the Board of Ethics submits a yearly report regarding the adoption, amendment, or repeal of any rule or the adoption, increase, or decrease of any fee during the calendar year to appropriate legislative oversight committees.

State of Louisiana



2025 REVIEW OF AGENCY RULES
PURSUANT TO R.S. 49:964(D)
&
EXECUTIVE ORDER NO. 25-038

February 6, 2026

LOUISIANA BOARD OF ETHICS

1. Mission of the Louisiana Board of Ethics

The mission of the Louisiana Board of Ethics (the “Board”) is to administer and enforce Louisiana’s conflicts of interest legislation, campaign finance registration and reporting requirements, lobbyist registration and reporting requirements, and public disclosure laws to achieve disclosure compliance by governmental officials, public employees, candidates, and lobbyists and to provide public access to the disclosed information.

2. Statutes Administered and Enforced by the Louisiana Board of Ethics

- LSA-R.S. 42:1101, *et seq.*, establishes the **Code of Governmental Ethics** (the “Ethics Code”) and creates the Board of Ethics. The Ethics Code regulates conflict of interests for state, parish, and local elected officials and public employees. The Ethics Code also imposes restrictions on a public servant’s immediate family members and their legal entities, as well as other persons who interact with public servants and various governmental entities.
- LSA-R.S. 18:1481, *et seq.*, establishes the **Campaign Finance Disclosure Act** and designates the Board of Ethics to administer the provisions thereof. This body of law sets forth the filing requirements and regulatory requirements for candidates, political committees, and other persons who participate in the election of candidates in primary and general elections, as well as in proposition and recall elections.
- LSA-R.S. 24:50, *et seq.* establishes the **Legislative Lobbyist Registration and Disclosure Act** and provides for the enforcement thereof by the Board of Ethics. This body of law sets forth the registration and filing requirements for individuals who lobby officials in the legislative branch of state government.
- LSA-R.S. 49:71, *et seq.*, establishes the **Executive Branch Lobbyist Registration and Disclosure Act** and provides for the enforcement thereof by the Board of Ethics. This body of law sets forth the registration and filing requirements for individuals who lobby officials in the executive branch of state government.
- LSA-R.S. 33:9661, *et seq.* establishes the **Local Lobbyist Registration and Disclosure Act** and provides for the enforcement thereof by the Board of Ethics. This body of law sets forth the registration and filing requirements for individuals who lobby officials in parish and municipal governmental entities.
- LSA-R.S. 18:41, *et seq.*, establishes the **Louisiana Elections Integrity Act** and provides for the enforcement thereof by the Board of Ethics. This body of law provides for enforcement action regarding violations of law, irregularities, errors, or fraud in the conduct of an election for offices set forth in LSA-R.S. 18:45A.
- Conflict of interest provisions in the **Gaming Control Laws** in Title 27 of the Revised Statutes.

2025 Review of Agency Rules

3. Act 192 of the 2024 Regular Legislative Session

Pursuant to Act 192 of the 2024 Regular Legislative Session, R.S. 19:964(D) requires each agency to review a sufficient number of administrative rules so that all of the rules of the agency have been reviewed within a five-year period:

2024: The Board reviewed Chapters 1-7 of the Rules for the Louisiana Board of Ethics (LAC 52:I.101, *et seq.*), which represented 23% of the Rules of the Board of Ethics.

2025: The Board reviewed Chapters 8 - 14 of the Rules for the Louisiana Board of Ethics, which represents 29% of the Rules of the Board of Ethics.

4. Executive Order No. 25-038 – Administrative Rules and Regulations

Executive Order No. 25-038 required the Board to review at least 50% of the rules listed in Exhibit A of the Executive Order. Those specific rules are marked as such in this review.

5. Rules Reviewed in Calendar Year 2025

CHAPTER 8 - INVESTIGATIONS

Section 801. Referrals to Investigation

Necessity of Rule: Provides authority for the Ethics Administration staff to conduct investigations as ordered by the Board. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

Section 802. Board Investigation

Necessity of Rule: Provides for the results of an investigation. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: Repeal Section 802 as duplicative and amend Section 808 as provided later.

Section 803. Panel Recommendation; Procedure

Necessity of Rule: Provides for the results of an investigation before a panel of the Board. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: Repeal Section 803 as duplicative and amend Section 808 as provided later.

Section 804. Investigation; Procedure

Necessity of Rule: Provides for the procedures of an investigation. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action:

1. Amend Section 804(A) to remove “by the executive secretary of the board” and insert “by the Board or the Ethics Administrator” as Act 301 of the 2025 Regular Session amended R.S. 42:1141C(1)(b)(i) to provide that subpoena duces tecum be issued by the Board of Ethics or the Ethics Administrator, not the Executive Secretary.
2. Amend Section 804(D) to add “or a notary public” after the words “court reporter” as document returns require an affidavit signed by a notary public.

Section 806. Investigations; Confidential

Necessity of Rule: Provides for the confidentiality of investigation documents and reports. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: Insert language “3. To comply with the provisions of R.S. 42:1141C(1)(f)” as created by Act 301 of the 2025 Regular Session, which provides that respondents are entitled to a copy of the investigation documents and report.

Section 808. Investigations; Investigation Reports

Necessity of Rule: Sets the procedure for the Board to consider an investigation report and to determine the proper resolution. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: Incorporate language from Rule 803 into Section B that “an investigative report shall be presented to the board or a panel of the board.” Incorporate language from Rule 802 to provide as a Board resolution the option to “offer a consent opinion.”

CHAPTER 9 – CONSENT OPINIONS

Section 901. Consent Opinions

(EO 25-038 Review)

Necessity of Rule: Allows the Board to offer consent opinions to respondents to resolve cases. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

Section 902. Procedures

Necessity of Rule: Sets procedure for the consideration of a consent opinion. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

CHAPTER 10 – HEARINGS

NOTE: The title of Chapter 10 should be amended to read “Declaratory Opinion Hearings”

Section 1002. Initiating Declaratory Hearings

Necessity of Rule: Provides the requirements for an applicant to request a declaratory opinion hearing pursuant to R.S. 42:1141.6. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

Section 1003. Assigning Declaratory Hearings

Necessity of Rule: Provides for the assignment of a declaratory hearing on the Board’s agenda. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

Section 1008. Evidence

(EO 25-038 Review)

Necessity of Rule: Provides the for standard of evidence to be considered by the Board during a declaratory hearing. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

Section 1009. Subpoena of Witnesses and Production of Documents

Necessity of Rule: Provides the process for the Board to subpoena witnesses and order the production of documents in connection with declaratory opinion hearings. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

Section 1010. Exclusion of Witnesses

Necessity of Rule: Provides for the sequestration of witnesses during a declaratory opinion hearing. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

Section 1012. Consolidation of Public Hearings

Necessity of Rule: Provides for the consolidation of hearings on similar circumstances. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

Section 1013. Transcripts of Hearings

Necessity of Rule: Provides for the recording and transcription of declaratory opinion hearings. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

Section 1014 Witness Fees in Hearings

Necessity of Rule: Provides for the payment of travel expenses for witnesses during the declaratory opinion hearing. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

Section 1017. Board Action Following Hearings

Necessity of Rule: Provides the procedure for the Board to render a declaratory opinion or take the matter under advisement following a hearing. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

Section 1018. Rehearings

Necessity of Rule: Provides the procedure for a requestor to seek reconsideration following the Board's decision. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

CHAPTER 11 – PREHEARING PROCEDURES

NOTE: The title of Chapter 11 should be amended to read “Administrative Hearing Procedures”

Section 1101 Discovery

Necessity of Rule: Provides for the procedure for discovery during administrative hearings before the Ethics Adjudicatory Board. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: Amend B(8) to from “15” to “30” to reflect the time period provided by the Louisiana Code of Civil Procedure; Delete D as duplicative.

Section 1102. Motions and Exceptions

Necessity of Rule: Provides for motions and exceptions to be considered during administrative hearings before the Ethics Adjudicatory Board. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

CHAPTER 12 – LATE FILINGS

Section 1201. Late Filing; Notice of Delinquency

Necessity of Rule: Provides for the procedure for the issuance of a notice of delinquency for a late-filed disclosure report. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

Section 1203 Late Filing; Assessment of Late Fees

Necessity of Rule: Provides for the automatic assessment of fees in connection with the late filing of a disclosure report. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

Section 1205. Late Filing

Necessity of Rule: Provides for the procedure to rescind late fees under certain circumstances and for the reduction of late fees under certain circumstances. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: Amend D to include “or was properly disqualified by order of a district court” following the words “Secretary of State.”

Section 1207. Late Filing; Waiver

Necessity of Rule: Provides for the procedure for any person to request a waiver of an assessed late fee. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

Section 1209 Late Filing; Appeal

Necessity of Rule: Provides for the procedure for any person to seek an appeal of an assessed late fee to the Ethics Adjudicatory Board. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

Section 1211. Late Filing; Suspension

Necessity of Rule: Provides for the procedure for the Board to suspend a portion of an assessed late fee, as well as the triggering event for a reassessment of a suspended late fee. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

CHAPTER 13 – RECORDS AND REPORTS

Section 1301. Custodian (EO 25-038 Review)

Necessity of Rule: Provides that the Executive Secretary shall be the custodian of record. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

Section 1302. Copies (EO 25-038 Review)

Necessity of Rule: Provides for the fees for public records requests. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

Section 1303. Statements Filed Pursuant to Section 1111(E) of the Code of Governmental Ethics

Necessity of Rule: Provides for the filing of statements pursuant to R.S. 42:1111(E). The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

Section 1304. Statements Filed Pursuant to Section 1114 and 1114.1 of the Code (EO 25-038 Review)

Necessity of Rule: Provides for the filing of statements pursuant to R.S. 42:1114 and 1114.1. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: Amend Paragraph 2 to change “May 1” to “May 15” to reflect the proper deadline date.

Section 1305. Statements Filed Pursuant to Section 1120 of the Code of Governmental Ethics

Proposed Action: Delete as no longer necessary.

Section 1306. Affidavits Filed Pursuant to Section 1123(16) of the Code of Governmental Ethics (EO 25-038 Review)

Necessity of Rule: Provides for the filing of affidavits pursuant to R.S. 42:1123(16). The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

Section 1307. Notices Filed Pursuant to Section 56(a) of the Lobbyist Disclosure Act

Necessity of Rule: Provides for the filing of notices pursuant to R.S. 24:56. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

Section 1308. Disclosure Forms Filed Pursuant to R.S. 39:1233.1

Necessity of Rule: Provides for the filing of disclosure statements pursuant to R.S. 39:1233.1. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

Section 1309. Disclosure Forms Filed Pursuant to R.S. 42:1119(B)(2)

Necessity of Rule: Provides for the filing of disclosure statements pursuant to R.S. 42:1119B. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

Section 1310. Notices Filed Pursuant to Section 56.1A of the Lobbyist Disclosure Act; Fundraisers Held During a Special Legislative Session.

Necessity of Rule: Provides for the filing of statements for fundraisers by legislators during a special session. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

Section 1311. Records and Reports; Accepting and Filing (EO 25-038 Review)

Necessity of Rule: Provides for the acceptance of records by staff or the board's electronic filing system. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

Section 1313. Disclosure Forms Filed Pursuant to R.S. 27:96(A) and R.S. 27:261(A)

Necessity of Rule: Provides for the filing of gaming disclosure forms pursuant to R.S. 27:96 and 27:261. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

Section 1315. Disclosure Forms Filed by Members of the Gaming Control Board Pursuant to R.S. 27:12(B)

Necessity of Rule: Provides for the filing of gaming disclosure forms pursuant to R.S. 27:12. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

Section 1317. Affidavits Filed by Employees and Agents of the Gaming Division Pursuant to R.S. 27:63(B) and R.S. 27:226(B)

Necessity of Rule: Provides for the filing of affidavits by employees and agents of the Gaming Division pursuant to R.S. 27:63 and 27:226. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

Section 1319. Disclosures Filed Pursuant to R.S. 42:1111(C)(5)

Necessity of Rule: Provides for the filing of disclosure statements pursuant to R.S. 42:1111(C)(5). The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

**CHAPTER 14 – DISQUALIFICATION PURSUANT TO THE PROVISIONS OF
SECTION 1112(C) OF THE CODE OF GOVERNMENTAL ETHICS**

Section 1401. Application

(EO 25-038 Review)

Necessity of Rule: Provides for the disqualification of a public employee in the event of a conflict of interest pursuant to R.S. 42:1112. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

Section 1402 Reporting Requirements; General

(EO 25-038 Review)

Necessity of Rule: Provides for reporting requirements in the event of a conflict of interest pursuant to R.S. 42:1112. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

**Section 1403. Reporting Requirements; Impact on Governmental Entity and Alternative
Measures**

(EO 25-038 Review)

Necessity of Rule: Provides for the procedure for an agency head to report to the Board alternative measures to prevent a violation of R.S. 42:1112. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.

Section 1404. Action by the Board

(EO 25-038 Review)

Necessity of Rule: Provides that the proposed disqualification plan shall be implemented until approved or modified by the Board. The benefits of the rule outweigh the burdens and costs on persons regulated by the rule.

Proposed Action: No action required.